

Children's Services 2009 Budget Document

Section I. Existing Services and Service Levels:

Children's Services leads, plans, manages, and coordinates a Region-wide early learning and child care system, giving families and children access to a range of family-centered, coordinated services.

As well as providing direct early learning and child care programs, the Division manages the Child Care Service System - coordinating service planning throughout the Region and administering Ministry of Children and Youth Services provincial programs. These programs include child care fee subsidy, wage subsidy, health and safety funding, special needs resourcing, and early year's integration through Best Start funding and a community table.

The following describes the core services of Children's Services Divisions.

(a) *Service System Management*

Children's Services manages the contractual relationships with over 140 service providers, five special needs resourcing agencies, two family resource centres and the United Way. The Service System manager provides leadership for community planning and service coordination and supports the child care programs through quality assurance, community training and professional development. A multi-disciplinary team supports service providers regarding special needs resourcing provision, program quality and financial viability.

i) *Fee Subsidy*

Through the fee subsidy program, Children's Services helps eligible families meet the cost of licensed child care. There are a number of measures to determine initial and ongoing eligibility for assistance to ensure access at all income levels. The family's income, verified by their Notice of Assessment/Reassessment, provides the basis for eligibility. The reason for service and any changes that could affect eligibility are confirmed. The Province requires that each family's eligibility is reviewed annually.

ii) *Wage Subsidy and Wage Improvement*

This program improves salaries and benefits for early childhood educators without a corresponding increase in parent fees thereby increasing access for full fee payers. The funding improves staff recruitment and retention, thus strengthening quality of care. In addition, provincial funds are administered for programs such as pay equity.

(b) *"Learn.Play.Care." Child Care Centres*

Children's Services delivers high-quality licensed child care at 12 Learn.Play.Care. (LPC) child care centres in Brampton and Mississauga. The centres provide care to 850 children, ranging in age from 18 months to five years. Chinguacousy LPC provides a flexible extended evening care program for children up to 12 years. As well as being built as a Best Start integrated site, Lancaster LPC offers before- and after-school and vacation care for children 6 to 10 years. All the Region's

Children's Services – 2009 Budget Document

LPC centres use the High/Scope curriculum, a research based, active learning environment based on children's interests. Forty years of research demonstrates that children who participate in High/Scope based programs have greater success as adults in long term relationships and less involvement with law enforcement. High/Scope based programs require continuous teacher training and accreditation.

Early childhood professionals promote family success by working closely with parents through daily interaction, parenting courses, workshops, focus groups, and a parent advisory committee.

(c) *Special Needs Program and Resourcing*

Each of the 12 "Learn.Play.Care." centres offers a Special Needs Program. Under the leadership of a Resource Teacher, an individual education plans helps children participate fully in all aspects of the program.

The Valley Infant Parent Program helps parents and caregivers whose attachment to their infants is at risk.

SNAP-Peel (Special Needs Access Point-Peel) provides a single point of access to coordinate services supporting inclusion of preschool special-needs children in licensed early learning and child care programs.

Two Resource Consultants support early learning and child care programs in the community through observation, program and environmental suggestions and strategies for working with children with additional needs who are not yet connected to an agency.

(d) *Support Services*

Children's Services delivers, funds, and collaborates on a number of programs that strengthen families and children. The Volunteer and Student Services outreach program provides resourcing for many of the programs.

i) *Literacy Programs*

Family Literacy Program

In collaboration with the four English and French Public and Catholic school boards, the Family Literacy program encourages language and early literacy and numeracy activities that can be done at home.

Families with children from birth to six attend a series of workshops at their local school, library, or apartment building. The curriculum supports their child's language development and early literacy and numeracy skills, setting the foundation for lifelong learning in each child. The program is delivered primarily by volunteer Early Childhood Educators and elementary school teachers.

Ontario Institute for Studies in Education (OISE, UT), University of Toronto, provides a research component and is conducting a long-term study measuring child literacy outcomes.

Children's Services – 2009 Budget Document

Early Literacy Programs

Two early literacy specialists provide workshops to parents and caregivers that promote children's early language and literacy development. They act as a resource to a variety of programs such as Ontario Early Years Centers, hubs and early learning and child care programs providing support, consultations and workshops to professionals to develop literacy strategies, programs and events.

ii) Parenting Program

The Parenting Program offers a series of free parenting workshops hosted for the community by the 12 Learn.Play.Care. centres and some community early learning and child care programs across Peel. The parents attend a workshop on various positive parenting topics based on their input, and have an opportunity to network, while their children enjoy a literacy and numeracy based early learning program. A light meal is also provided for families. A Parenting newsletter for the community has also been included in this program model.

iii) Families Living in Shelters

This service provides two-and-half-hour drop-in early child development programs in three community shelters for families with children up to six years. The program allows families the opportunity to search for permanent housing, attend counselling and various appointments knowing their child is cared for in a safe environment. The learning and supportive program helps children to continue to meet their developmental milestones during a difficult transition. Parents are encouraged to participate in the program and learn positive parenting skills through active participation and informal discussions with the Early Childhood Outreach workers.

iv) Open the Door to Better Futures

The Open the Door to Better Futures program, is a joint program with Ontario Works, Housing and external partners including Sheridan College. This program promotes sole-support parents' independence, and supports the family's goal of financial self-sufficiency through work, training, and mentoring opportunities. This intensive program offers a six-month work experience to single, unemployed parents, paying them a wage, offering child care subsidy, and providing them with three months of life-skills training in areas of self-awareness, daily living, parenting, and job search prior to employment placement. Most graduates of this program are employed or enrolled in school at the end of the session and all recount the profound impact on their families.

In October 2008, a new session opened specifically for residents of a neighbourhood identified in the Neighbourhood Capacity Strategy.

(e) Early Learning and Care Service System Division and Best Start

The Early Learning and Care Service System Division also leads the planning of services for children up to six years of age in Peel in the context of Best Start, a province-wide plan to expand services and support for all families with children under six years of age.

Children's Services – 2009 Budget Document

Best Start is a ten-year initiative of the Ministry of Children and Youth Services in partnership with the Ministry of Education. It is a comprehensive strategy designed to “*give all of Ontario's children the best possible start in life and help them achieve success in school.*” Best Start's goals are to create a seamless system of early learning and care that integrates child care and the primary education system, increases supports for parents, and facilitates seamless interactions between systems.

Through community engagement, Best Start works with child care providers, school boards, provincial ministries, universities, colleges and others to:

- Ensure successful integration of kindergarten and Early Childhood Education teachers in program delivery
- Plan long- and short-term funding and services to implement Best Start
- Ensure Peel families have easy access to early learning and child care programs by creating a single point of access in the form of a community hub that integrates early education, public health and parenting services, and develop tools to measure results
- Research and evaluate the impact of Best Start Programs on neighbourhoods, families and children

Two community engagement specialists collaborate specifically with Aboriginal, Francophone, and diverse communities to ensure inclusive approaches to early learning programs and services.

i) Learning in Our Neighbourhood (LION) Program

The LION initiative is new for 2008. LION (Learning in Our Neighbourhood) will take early childhood education in to areas with high population growth and no support services. The program will initially support Brampton Wards 6 and 10. In 2009, a third LION will support two of Mississauga's high growth wards. Citizenship and Immigration Canada has approved program funding for all three LIONS with a focus on outreach to newcomers.

The LIONS are motor homes, retrofitted as early childhood education centres. The vehicles will travel to a different location each day to provide a full day of free programs for children and their parents/caregivers. The parents will be able to access other services: public health nurses, settlement services, and library resources, to name a few. Families will quickly learn that if they need information on ESL classes, settlement services, employment services, or counselling, the LION is a good place to start.

The goal of the LION initiative is to ensure that children are developmentally ready for school. The 2001 census showed that 27 per cent of Peel children were not ready for school as they entered Grade 1. Other studies indicate that up to 29 per cent of pre-schoolers in Peel are developmentally vulnerable in one or more standard measures, such as communication or physical health.

ii) Raising the Bar in Peel

Raising the Bar in Peel (RTBP) is a voluntary, peer-driven accreditation system supporting child care service providers to achieve an outcome based quality program. RTBP is measured over a three-year process and ongoing, using Bronze, Silver, and Gold bars to indicate the level of quality care. By enrolling their children in a RTBP program, families can ensure their

Children's Services – 2009 Budget Document

children will receive high-quality early learning and child care services. There are currently 100 child care programs enrolled in RTBP.

iii) Volunteer and Student Program

The Volunteer and Student Program supports the Children's Services Division and the community by providing volunteer opportunities within the Family Literacy Program, Parenting Program, Learn.Play.Care centres and for various community events. Additionally, this program has strong relationships with various universities and colleges to offer student placements for the Early Childhood Education program, Advanced Studies in Special Needs program and Social Service Worker program. Placements are offered in our Learn.Play.Care centres and administration offices. For 2008, it is projected to support 426 volunteers and 170 students through this program totalling 32, 129 hours.

Section II. Resources to Deliver 2008 Services:

Current \$'000	2007 Actual	2008 Budget	2008 Projection	2008 Variance Under/(Over)
Total Expenditures	\$59,040	\$66,114	\$69,689	(\$3,575)
Total Revenue	\$47,443	\$52,148	\$57,826	\$5,678
Net Cost	\$11,597	\$13,966	\$11,863	\$2,103
FTE	244.5	243.5	243.5	NIL

2008 Budget:

For 2008, Children's Services was approved with a total budget of \$66.1 million, with a net budget of \$14.0 million. The approved staff complement was 243.5 full-time equivalents (FTE).

2008 Projection:

During the 3rd quarter of 2008, the Ministry of Community and Social Services (MCSS) announced an increase of \$2.5 million in Best Start program funding for 2008-2009. The Province also announced a change in their subsidy cash flow methodology. Currently, the MCSS realizes that municipalities face difficult times, to fully spend any in-year increases in child care funding, especially when the funding increase is announced late in the year. To this end, MCSS's current practice is to allow municipalities to defer any unused child care subsidy to the next calendar year.

Logistically speaking, Peel is not in the position to expend this amount and requested deferment of 75 per cent of this amount (a nine month portion from Apr to Dec) to 2009. The MCSS's new directive stated that municipalities can no longer defer any unused amount to the next year. The amounts will be clawed back in the year of the allotment, if unused.

The changes represent an increase in fiscal control for the Province. For municipalities, it poses significant operational challenges as it takes about three months to noticeably increase the service level. In short, it is very likely that many municipalities with low waiting lists will be in a subsidy claw back situation. For Peel, the 2008 Children's Services budget is funded by combination of provincial subsidy

Children's Services – 2009 Budget Document

and Regional tax funding. The change in the subsidy cash flow methodology will mean that for 2008, Children's Services will be ending the year with surplus of approximately \$2.1 million.

As communicated to Council in the past, the MCSS has not committed to sustaining the Best Start funding past March 31, 2010. Peel currently has Best Start funding dependence of \$19.3 million. The 5 year budget forecast calls for gradual, cumulative service level reduction from 2010 to 2013 if MCSS does not commit Best Start funding past March 31, 2010. The service level reduction plan will be funded by the Best Start program reserve.

A Council report will be submitted in November 2008 seeking approval to transfer the anticipated year end surplus to the Best Start reserve. The infusion of the funds into the Reserve will mean that the service level reduction plan will be less aggressive in the future.

Outputs/Outcomes:

The following table outlines the outputs and outcomes for Children's Services.

Measure	2008 Target	2008 Projection	Variance Commentary
Number of subsidized children served	6,387	7,300	Number of children served is expected to be above target as a result of carry over from 2007.
Number of children served with special needs	808	808	Number of Special Needs Children Served is expected to be on target
Number of family literacy workshops held	875	852	Number of Family Literacy workshops is expected to be close to target
Number of Early Literacy workshops held	394	384	Number of Early Literacy workshops close to target
Occupancy rate for Regionally operated child care centres	96%	96%	Occupancy rate is expected to be on target
Number of applicants awaiting subsidized child care	1,545	2,500	Number of applicants waiting subsidized child care expected to be above target due to increase in the number of new applications received monthly. Available funding along with attrition trends will impact the target
Child care agency operational reviews completed	240	240	This measure is expected to be on target
Number of Volunteers	240	426	Dramatic increase in volunteer numbers due to community partnerships in participating in single day events.
Number of Students	200	170	Number of student placements expected to be slightly below target.
Total number of volunteer and student hours of service	38,000	32,129	Total number of hours expected to be below target as a reflection of under target student numbers.

Section III. Performance Measurement/Benchmarking:

The Ontario Municipal CAO's Benchmarking Initiative (OMBI) child care service level data for 2007 indicate that Peel rank 2nd in population size but continues to rank lower than the OMBI median when

Children's Services – 2009 Budget Document

compared to indicators from the 13 other reporting municipalities. Cumulatively the indicators speak to capacity shortfalls in Peel and points to a correlation between the municipality ranking and the lack of sufficient funding for early learning and child care. In 2007 with the continued support of Best Start dollars, the division expanded the number of licensed child care spaces and increased subsidized children in care. However without continued funding to support capacity building, the system will not keep pace with residents growing demand for child care. Peel continues to lobby federal and provincial governments for additional funding to support and extend early learning and child care in the municipality.

The 2007 (Gross & Net) Investment indicators per child focus on the provincial & municipal dollars investment in early learning and childcare in Peel. The indicators point to Peel's population being ranked well below the OMBI median per child. Peel has benefited from additional Early Learning and Child Care (ELCC) & Best Start funding. However, the need for increased investment to expand licensed child care capacity and provide increased child care subsidy support is evident in the OMBI data for 2007 and consistent with the data trend since 2005.

Measure Name	Peel	OMBI Median
Service Level:		
Regulated Child Care Spaces in Municipality/1,000 children (12 & under)	107.4	135.7
Fee Subsidy Child Care Spaces/1,000 Low Income Cut Off (LICO) Children	116.8	177.6
Number of Regulated child Care Spaces/1,000 Population	19.4	19.7
Number of Full Day Equivalent Subsidized Child Care Spaces (Normalized) per 1,000 LICO Children	188.5	307.5
Investment / Expenditure:		
Investment per Child (12 and under) in the Municipality	\$258.62	\$530.31
Net municipal Investment per Child (12 and under)	\$46.82	\$91.70
Annual Child Care Cost per Normalized Subsidized Child Care Space	\$5,058	\$4,995

Section IV. 2009 Base Pressures:

Cost of Living Increase/Inflation:

The Children's Services 2009 gross expenditures are expected to increase by \$0.5 million due to cost of living, primarily driven by increases in salaries and benefits costs for existing staff. Currently, the Children's Services division purchases child care spaces from about 140 child care agencies. The per diem rates charged by these agencies are expected to increase correlated to cost of living increases. Since it will cost more just to sustain the current child care space service level, additional investment of \$0.4 million is needed. The additional cost will be fully funded by the \$0.4 million of new child care subsidy created by the joint Ontario Works / Children's services project as described in section Section V - Cost Mitigation Through Efficiencies and Recoveries. The details of cost of living/inflation increases are available in [Appendix I](#).

Section V. Cost Mitigation through Efficiencies and Recoveries:

Efficiencies:

In recent years the composition of the Region of Peel's social assistance caseload has been comprised of a large percentage of families with young children. The rise in the number of families with young children on social assistance has increased the need for the Region to seek innovative solutions to cater to the needs of these families. One of the supports offered to families with young children on social assistance is the Ontario Works subsidized child care program. Currently, a number of families on social assistance receive subsidized child care through the Region's Children's Services division which incurs the high costs associated with child care services.

The cost share for child care programs for social assistance recipients should be funded 80 per cent by the Province and 20 per cent by the Region. However, the Region faces a funding shortfall in subsidized child care programming because the funding for these programs exceeds the legislated ratio (due to capped subsidy from the Province). As a result, the Region is required to pay more than 20 per cent of the child care costs. Due to the continuous increase of the social assistance caseload, in 2006 the Region funded 52 per cent and the Province funded 48 per cent of the costs associated with child care programs for families on assistance.

In 2007, the Region developed a joint project group consisting of staff from Ontario Works, Children's Services, and Finance to develop strategies to meet the needs of social assistance recipients who require subsidized child care programs. The group created a business proposal to maximize child care costs incurred by the Children's Services division on behalf of social assistance recipients and to access funding that was previously not available to the Region.

The Region's business case called for the Province to accept child care costs incurred by the Region on behalf of social assistance clients with employment income as legitimate social assistance costs. The social assistance program does not currently have its subsidy level capped. Therefore, any costs that are deemed to be social assistance costs are eligible for 80 per cent funding. In 2008, the Ministry of Community and Social Services accepted the Region's proposal and agreed to reimburse the Region, retroactive to August, 2005.

The following chart illustrates the retroactive and in year 2008 funding the Region will receive from August, 2005 to 2008. The amounts shown in the chart are unbudgeted subsidy and represents in year surplus which was approved to be transferred to Best Start Reserve, to assist in stabilizing future child care service level. As well, the ongoing additional annualized subsidy for Children's Services is estimated to be \$0.4 million.

Year	Subsidy Amount
2005 – Actual	\$147,000
2006 – Actual	\$414,000
2007 – Actual	\$410,000
2008 – Estimated	\$429,000
Total	\$1,400,000

Section VI. Challenges and Emerging Trends:

The Children's Services Division currently faces the following challenges:

Funding:

Greater investment in high quality early learning and child care is essential to the achievement of healthy sustainable communities in which children thrive. High quality, effective early learning and child care programs nurture children who are ready for school entry and who go on to contribute meaningfully to society. This level of service requires stakeholders to take a coordinated, multi-faceted, integrated public policy approach. It also requires an infusion of funds — more than are currently spent. While we acknowledge the work governments have already done in terms of early learning and child care, we urge the government at all levels to recognize and support the need for additional funding in Peel. The OMBI data points to Peel's population ranked the second largest of the reporting municipalities but scored the lowest for investment per child, further supporting the need for increased funding.

Limited Capital Funding:

Numerous studies have found that high quality child care is more likely to be provided in the non-profit and public child care sectors. Without capital funding there will be no or limited growth in the non-profit or public sector. The for-profit sector can access loans and mortgages from commercial banks to expand their services while the non-profit child care sector is more dependent on grants, government funding (e.g. Best Start) and fund raising activities. Growth in the child care sector is needed to support parents' participation in the labour market and the provincial economy and to ensure that children are ready for success in school.

Special Needs Wait List:

Over 122 children with special needs (ages 0-6) are able to access high quality, early learning and development programs through participation at the Region's 12 Learn.Play.Care. Child Care centres and at least another 25 families access services at the Valley Infant Parent Program (VIPP). The Children's Programs at Peel Family Shelter, Interim Place North and Interim Place South serve over 330 children in their preschool programs. 808 children aged 18 months to 6 years participate in licensed child care as a result of the special needs resourcing funding to 5 agencies. There are currently 168 children with special needs on the wait list for child care in Peel, a 15 per cent increase from 2007. Currently the wait can be two years, this means that a significant number of the children will become over aged for service by the time they reach the top of the list.

Most parents who have infants or toddlers with delayed development are still in the midst of trying to understand the extent of their child's disabilities and enduring the emotional roller coaster of consultations, assessments and interventions. Many are struggling simply to manage day to day and can not imagine planning for what their child will need while waiting for service for two years.

The Special Needs Unit is working to address the growing wait lists in several ways. The Special Needs Unit is providing training and consultation to community based child care centres in Peel to encourage and increase their capacity to include children with special needs in their programs. Proposed new initiatives for 2009 include an expansion of children's programs in the shelters and an integrated nursery school program to help address the needs of families in Brampton who are waiting for service.

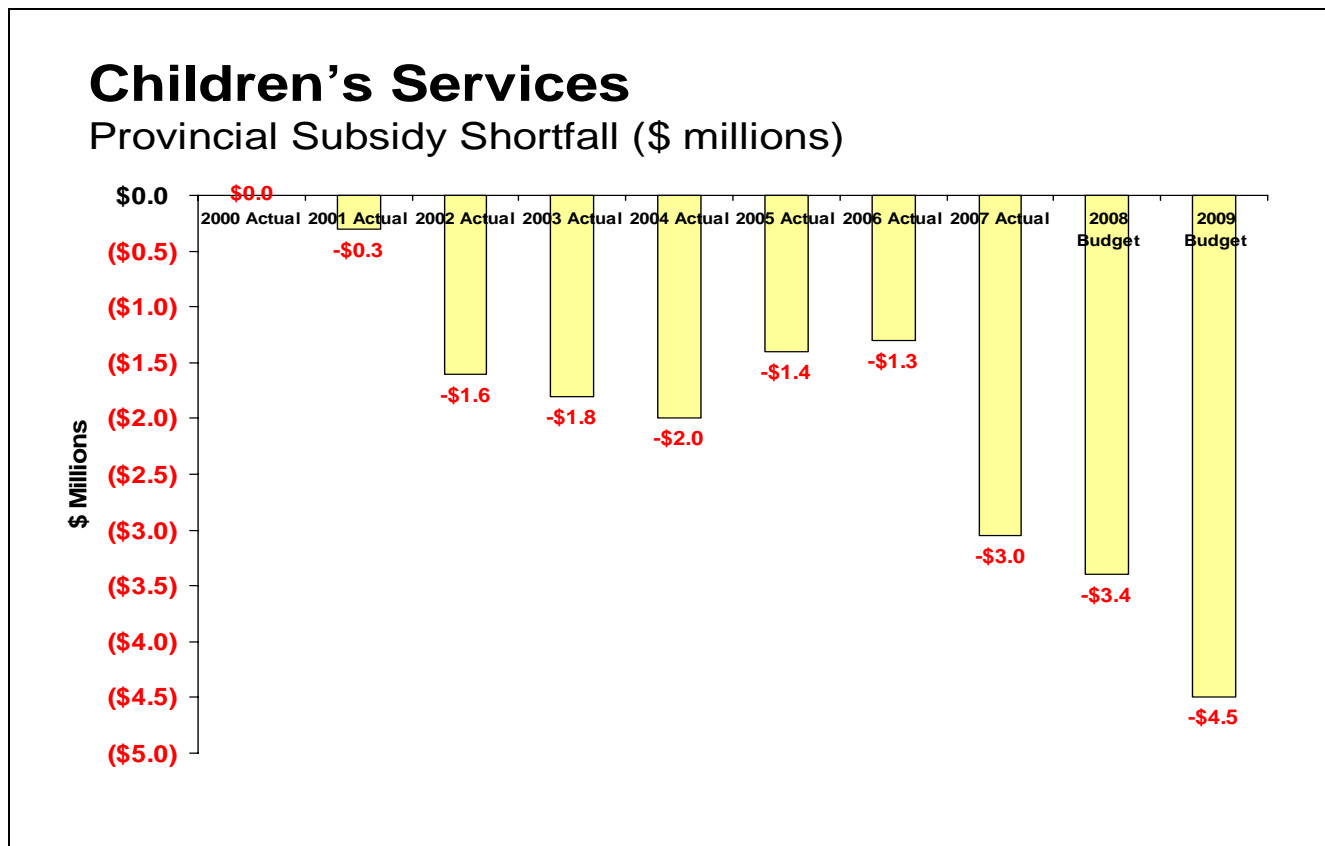
Full Day Learning:

In 2010, Ontario will begin the implementation of full day learning to approximately 250,000 four and five year old children. Dr. Charles Pascal has been appointed to consult broadly and to make recommendations for the best way to implement full-day learning in Ontario. This initiative may have a significant impact on the Region's 12 Learn.Play.Care (LPC) Child Care centers and the entire early learning and child care service system depending on the model that is introduced and where delivery of the full day learning takes place.

As Ontario moves forward with this significant initiative, it is important that full day learning for children three years and five year olds be implemented in a manner that is sensitive and responsive to the diversity of the Peel community. The child care community in Peel has made great strides towards the integration of school based and child care programming. It is critical that whatever model(s) is introduced, it builds on and strengthens the current system, increasing options for parents and opportunities for children.

Subsidy Inequity Status:

Provincial subsidy funding shortfall for mandated programs continues to be a critical issue for Children's Services. The cost of providing service continues to increase due to inflationary and other pressures. However, the provincial subsidies continue to lag behind as illustrated below. For 2009, the subsidy shortfall is expected to increase by \$1.1 million to \$4.5 million.



Children's Services – 2009 Budget Document

The following table illustrates the 2009 subsidy shortfall by individual programs.

Program Name	Legislated Cost Share	What Subsidy Should Be \$'000	Actual Subsidy \$'000	Actual Cost Share	Subsidy Shortfall \$'000
Fee Subsidy	86 / 14	\$32,889	\$30,411	80 / 20	\$2,478
Special Needs & Support Services	84 / 16	\$4,837	\$3,790	66 / 34	\$1,047
Agency Payments	86 / 14	\$12,661	\$12,551	84 / 16	\$110
Administration	66 / 34	\$5,261	\$4,423	55 / 45	\$838
Total	84 / 16	\$55,648	\$51,175	77 / 23	\$4,473

Section VII. 2009 Program Pressures – Current:

The high level explanation of the 2009 budget pressures is stated below and consists of growth, service demand and subsidy changes. The total 2009 net budget program pressures are estimated at \$0.7 million. Details can be found in [Appendix I](#).

Service Demand:

Children's Services service demand driven net budget will increase by \$20,000 due to the following:

1. The demand for Learning Earning and Parenting (LEAP) program is budgeted to increase by \$100,000 funded by \$80,000 subsidy transfer from Ontario Works
2. The Best Start wage improvement program will increase by \$0.4 million, fully funded by Best Start subsidy
3. The child care fee subsidy program will increase by \$1.8 million, funded by the Best Start subsidy

Other – New Initiatives:

For 2009, Children's Services is requesting the following new program initiatives, with total net budget costs of \$0.7 million. The division is requesting a staff complement increase of 5.0 FTE. Staffing details are available in [Appendix VII](#):

1. *Expansion of the Early Child Development space Homelessness:*

The demand for early child development services has increased and this will provide staff at three shelters, allowing programs to operate mornings and afternoons. This initiative will see an increase in numbers of children and parents who can access supportive programs and lessen the negative impact on intellectual and social development that homelessness causes. The division is requesting \$100,000 with 1.0 FTE.

Children's Services – 2009 Budget Document

2. *Neighbourhood Capacity Support Strategy – Early Learning and Parenting Programs*

This program will see engagement of Peel Living and other social housing community members to provide on site early childhood drop in opportunities for parents, caregivers and children. This program supports the Neighbourhood Capacity Strategy. The division is requesting \$175,000 with 1.0 FTE, materials and honoraria

3. *Success by Six Funding:*

Success By 6 Peel is a non-profit community collaborative that is committed to enhancing positive child development in the early years of life from 0-6 years old. It is a community based partnership with the United Way of Peel Region and consists of more than 50 partners in the business, education, early learning and child care, recreation, health services, social services and government sectors. The goal of Success By 6 Peel is the creation of a community where all children are valued, respected, nurtured, loved and provided with opportunities to develop to their fullest potential. A Council report on the need of this agency has been submitted.

The division is requesting a funding increase of \$171,000 for Success by Six Peel.

4. *Inclusive LPC Nursery School:*

This program will provide a 1/2 day morning nursery school program in an under serviced area with specialized support for children with special needs. An afternoon program will support the families with children with special needs in specialized program sessions. Families are often alienated when attending community programs and providing parents with an opportunity to network and develop new parenting skills will help them to further connect with the community. The programs will engage the community in supporting children with special needs in an inclusive environment; act as a demonstration site for operators to develop skills and help support the principles of Inclusion. Currently, families have to leave the community to access inclusive child care services or pay extra costs and provide an assistant with their child in order to access an early learning program placing additional financial burdens on families. This program is scheduled to start July 1, 2009. The division is requesting \$150,000 with 2.0 FTE.

5. *Family Literacy Program:*

This program provides 12 Early Child Development sessions for parents and children focussed on literacy and numeracy with home based activities to extend the learning. Increased resources are needed to meet the increased demand for literacy and numeracy programs in a greater number of schools across Peel in all 4 school boards. These school readiness programs are increasingly sought out by school principals who recognize that children with early literacy experiences have increased school readiness. This program is scheduled to be phased in over 2 years. The division is requesting \$125,000, with 1.0 FTE for 2009.

Children's Services – 2009 Budget Document

In summary, the recommended 2009 Children's Services budget as outlined below and detailed in Appendix I reflects a total gross budget of \$70.6 million and a net budget of \$15.2 million.

Children's Services Programs	2008 Net Budget (\$'000)	2009 Net Budget Increase (\$'000)				2009 Net Budget (\$'000)
		2009 Base Pressures	2009 Program Pressures	Total	%	
Fee Subsidy	\$7,080	\$450	\$20	\$470	2.4%	\$7,550
Special Needs & Support Services	\$1,354	\$46	\$550	\$596	44.0%	\$1,950
Program Management	\$3,512	\$38	NIL	\$38	3.1%	\$3,550
Agency Payments	\$2,020	NIL	\$171	\$171	8.5%	\$2,191
Total	\$13,966	\$534	\$741	\$1,275	7.5%	\$15,241

Section VIII. 2009 Program Pressures – Capital:

Carry Forward from 2008 \$'000	2009 New Capital \$'000	2009 # of Planned and New Projects	Total Capital Available \$'000	2010 – 2018 Forecast \$'000	2010 - 2018 # of New Projects
\$1,909	\$660	1	\$2,569	\$9,857	1

The 2009 capital plan includes a capital facility maintenance project for the 12 Regionally operated child care centres with a budget of \$660,000.

Section IX. 2009 Summary:

Budget Summary \$'000s	2008 Budget	2008 Projection	2009 Proposed	2010 Forecast	2011 Forecast
Current Budget – Total Expenditures	\$66,114	\$69,689	\$70,561	N/A	N/A
Current Budget – Total Revenue	\$52,148	\$57,826	\$55,320	N/A	N/A
Current Budget – Net Cost	\$13,966	\$11,863	\$15,241	N/A	N/A
FTE	243.5	243.5	248.5	N/A	N/A
Capital Carry Forward from prior year			\$1,909	\$1,022	\$1,014
New Capital			\$660	\$660	\$660
Total Capital Available			\$2,569	\$1,682	\$1,674
Forecasted Capital Spending			\$1,547	\$668	\$660

Children's Services – 2009 Budget Document

Future Outlook:

2010 and 2011 Current Budget:

The Ministry of Community and Social Services has not yet announced whether the Province intends to permanently annualize the Best Start funding post March 31, 2010. Without this announcement, the division is unable to accurately forecast the budget impact for 2010 and 2011.

2009-2018 Capital Plan:

The 2009 to 2018 capital plan is made of two components:

- \$6.6 million for a capital maintenance plan for the 12 Regionally Operated Child Care Centres, funded by internal reserves
- \$3.9 million for child care centre expansion, tentatively scheduled for 2016, funded by development charges

Service Level Contract for 2009:

Outputs/Outcomes:

The following table outlines the outputs and outcomes for Children's Services.

Measure	2008 Projection	2009 Target	Variance Commentary
Number of subsidized children served	7,300	7,600	Unused 2008 in year funding will be carried forward to 2009 therefore additional children can be placed in subsidized child care.
Number of children served with special needs	808	858	The program will provide opportunity for an additional 50 children to receive early learning and child care opportunities in an inclusive ½ day nursery program. The program will provide an opportunity to model and demonstrate best practices in providing an inclusive learning environment for community child care operators through workshops, and demonstrations
Number of Family Workshops held	852	912	For the period March-April 2009, 76 sites will offer 6 workshops for a total of 456 workshops. For the period Oct-Nov 2009, 76 sites will offer 6 workshops for a total of 456 workshops. The total of all workshops for 2009 is projected to be 912.
Number of Early Literacy Workshops held	384	384	Workshop numbers will remain constant in 2009
Occupancy rate for Regionally operated child care centres	96%	96%	It is expected that the occupancy rate will fluctuate but average close to 96% for the period
Number of applicants awaiting subsidized child care	2.500	3.200	In the period January to May 2008 the child care fee subsidy wait list grew by 28% representing an average of 240 new applications per month. Available funding along with attrition trends will impact the target

Children's Services – 2009 Budget Document

Child care agency operational reviews completed	240	240	No additional staff has been requested for this program in 2009 and therefore the number of visits will remain constant. The number of requests for professional development workshops has continued to increase adding to the responsibilities and workload of staff completing operational reviews
Number of volunteer placements	240	310	Proposed increase in capacity of the Family Literacy Program will lead to an increase in volunteer placements
Number of student placements	200	170	Slight decrease in placements projected to match the 2008 actual.
Total number of volunteer and student hours of service	38,000	38,000	Increase in number of volunteers combined with decrease in number of students provides no significant change in hours of service.

Section X. Pressures not included in 2009 Budget:

The 2009-2018 ten year capital plan does not include a capital budget to expand the overall number of physical licensed child care spaces in Peel. The OMBI indicators clearly indicate Peel's system capacity shortfalls and points to a correlation between the municipality ranking and the lack of sufficient funding for early learning and child care. Without additional sources of funding to support capacity building, the system will not keep pace with Peel's population growth.

Additional pressures include mitigation of lead in water by replacing pipes, a legislated asbestos assessment and containment program as well as upgrading security access to child care sites.

Appendices:

Appendix I	2009 Current Pressures
Appendix II	2009 Capital Overview
Appendix III	Existing Capital Project List
Appendix IV	2009 New Capital Detail
Appendix V	Ten Year Capital Plan
Appendix VI	Performance Measures/Benchmarks
Appendix VII	Staffing Information
Appendix VIII	User Fees

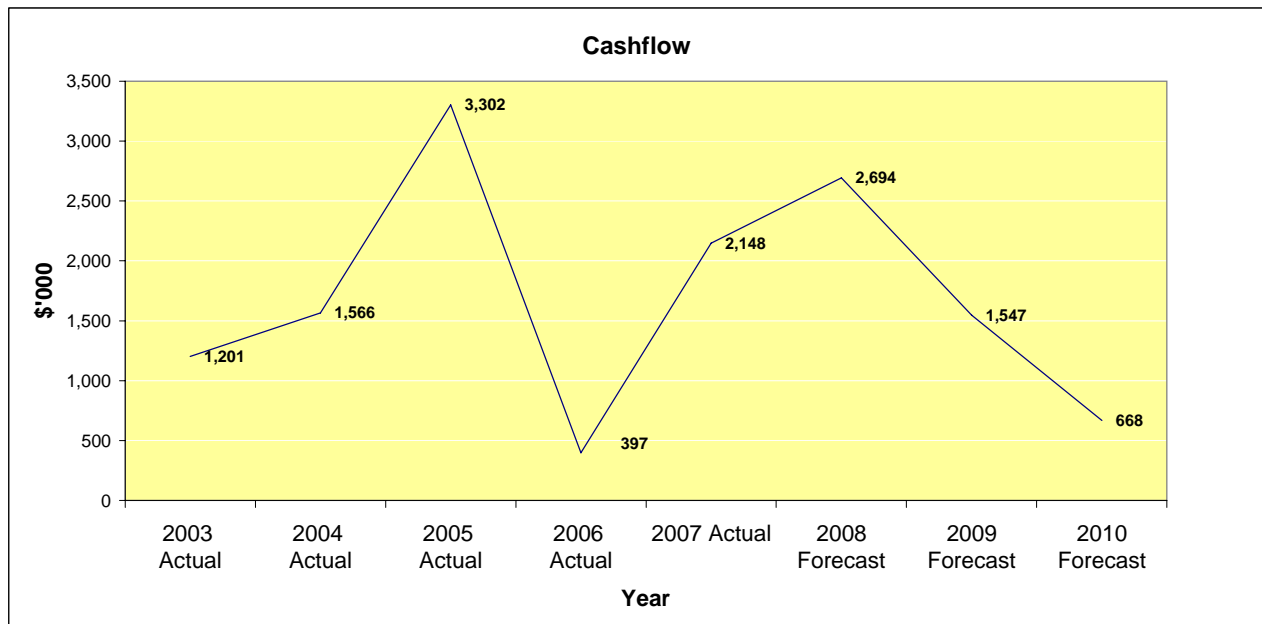
**APPENDIX I
CHILDREN'S SERVICES
2009 CURRENT PRESSURES (\$'000)**

	Children's Services		
	Total Expenditures	Total Revenue	Net Cost
2008 Revised Cost of Service	66,114	52,148	13,966
Annualizations - Section IV			
Cost of Living Increase/Inflation - Section IV			
1 Base budget cost of living increase, primarily driven by existing staff salaries & benefits	1,305	421	884
2 Budget has been reduced to reflect divisional salary gapping	(350)	-	(350)
<i>Subtotal</i>	955	421	534
Efficiencies - Section V			
1 Cost of living rate increases for external child care agencies, funded by new source of child care subsidy from social assistance	400	400	-
<i>Subtotal</i>	400	400	-
Recoveries - Section V			
2009 Base Changes	1,355	821	534
Growth - Section VII			
Service Demand - Section VII			
1 Increase in demand for Learning Earning and Parenting, 80% funded by Ontario Works employment subsidy	100	80	20
2 Wage improvement / enhancements subsidies fully funded by Province	406	406	-
3 Increase in subsidized child care service level, funded by Best Start subsidy	1,800	1,800	-
4 The costs for Program co-ordinator (LION), fully funded by federal subsidy	65	65	-
<i>Subtotal</i>	2,371	2,351	20
Subsidy and Fee Changes - Section VII			
Other - New Initiatives Section VII			
1 New Initiative - Expansion of the Early Child Development Shelter Program	100	-	100
2 New Initiative - Neighbourhood Capacity Support Strategy - Community Drop In Programs	175	-	175
3 New Initiative - Funding Increase for Success by 6	171	-	171
4 New Initiative - Inclusive LPC Nursery School	150	-	150
5 New Initiative - Family Literacy Program	125	-	125
<i>Subtotal</i>	721	-	721
2009 New Pressures	3,092	2,351	741
Total 2009 Pressures	4,447	3,172	1,275
2009 Recommended Cost of Service	70,561	55,320	15,241

**APPENDIX II
CHILDREN'S SERVICES
2009 CAPITAL OVERVIEW**

Existing Capital Program (\$'000)							
Year of Projects	Carry-forward from 2007	2008 Budget	Total Approved Capital	In-Year Adjustments as at July 31, 2008	2008 Projected Spending (Includes Closed Projects)	2008 Carry-forward to 2009	# of Projects Carry-forward to 2009
1998			-			-	
1999	359		359		2	358	1
2004			-		-	-	
2006			-		-	-	
2007	894		894	2,400	2,123	1,171	2
2008	(1)	772	771	180	570	380	1
			-			-	
Total	1,252	772	2,024	2,580	2,694	1,909	4

2009 - 2018 Capital Plan (\$'000)						
Carry-forward from 2008	2009 Budget	2009 # of Planned and New Projects	Total Capital Available	2009 Total # of Projects	2010 - 2018 Forecast	
1,909	660	1	2,569	5	9,857	



Commentary on Cash Flow Variance:

In 2009, Children's Services will have \$1,909,390 in approved capital on existing projects and \$660,000 in new capital. Staff anticipate that of the \$2,569,390, \$1,546,737 will be spent in 2009.

**APPENDIX III
CHILDREN'S SERVICES
EXISTING CAPITAL PROJECT LIST**

As of July 31, 2008

Project	Description	Gross Revised Budget	Gross Project Actuals	Gross Carry-Forward	Net Revised Budget	Net Project Actuals	Net Carry-Forward	Net % Spent
070300	Child Care Centre Renovations	650,000	660,909	(10,909)	650,000	660,909	(10,909)	102%
070310	Child Care Cap.Grants-07-412	5,700,000	3,012,172	2,687,828	5,700,000	2,557,875	3,142,125	45%
080300	Child Care Centre Renovations	950,592	49,134	901,458	950,592	49,134	901,458	5%
990301	Child Care Management:1999,465	698,198	340,050	358,148	348,198	251,086	97,112	72%
Total		7,998,790	4,062,267	3,936,523	7,648,790	3,519,005	4,129,785	46%

APPENDIX IV
CHILDREN'S SERVICES
2009 NEW CAPITAL DETAIL

2009 Financing Sources and Funding Status (\$'000)

2009 Funding Status:

Approved or Pending

(A/P)



Project #

Project Name

Ward

2009			
<u>Total</u>	<u>Funding</u>		
<u>Expense</u>	<u>External</u>	<u>Internal</u>	<u>DCA</u>

Renovations to Child Care Centres
--

A 09-0300 CHILD CARE CENTRE RENOVATIONS	Peel	660	0	660	0
---	------	-----	---	-----	---

<i>Totals for Budget Year: 2009</i>		660	0	660	0
-------------------------------------	--	-----	---	-----	---

**APPENDIX V
CHILDREN'S SERVICES
TEN YEAR CAPITAL PLAN**

Ten Year Combined Capital Program (\$'000)

<u>Sub Type</u>	<u>Description</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>Yrs 6-10</u>	<u>Gross</u>
Renovations to Child Care Centres								
A program to address health and safety issues within child care centres.								
09-0300	CHILD CARE CENTRE RENOVATIONS CHILD CARE CENTRE RENOVATIONS	660	660	660	660	660	3,300	6,600
16-0350	NEW CHILDCARE CENTRE PLACEHOLDER FOR NEW CHILDCARE CENTRE TO BE CONSTRUCTED WITH DC FINANCING	0	0	0	0	0	3,917	3,917
10 Year Totals For: CDCRENOV		660	660	660	660	660	7,217	10,517
Totals for 10 Year Capital Plan:		660	660	660	660	660	7,217	10,517

PERFORMANCE MEASURES/BENCHMARKS

OMBI & MPMP Benchmark Data For Budget Review			
<i>Child Care</i>			
<i>* Note: Comparisons with member Regional Municipalities that reported data to OMBI</i>			
	4th Quartile	Low performer or high costs	
	2nd or 3rd Quartile	Average performer or average cost	
	1st Quartile	High performer or low cost	
	2007	2006	2005
1	Community Impact Measure: Regulated Child Care Spaces in the Municipality per 1,000 Children (12 and under) in Municipality		
Peel Result	107.4	108.5	115.6
OMBI Median	135.7	127.6	116.7
Ranking	11/14	10/14	8/14
Peel Y/Y % Change	-1.06%	-6.08%	
2	Service Level Measure: Investment per Child (12 and under) in the Municipality		
Peel Result	258.62	272.07	279.44
OMBI Median	530.31	421.98	422.43
Ranking	14/14	14/14	12/14
Peel Y/Y % Change	-4.94%	-2.64%	
3	Service Level Measure: Net Investment per Child (12 and under) in the Municipality		
Peel Result	46.82	43.47	53.08
OMBI Median	91.70	95.51	97.52
Ranking	13/14	14/14	13/14
Peel Y/Y % Change	7.71%	-18.10%	
4	Service Level Measure: Number of Regulated Child Care Spaces per 1,000 Population		
Peel Result	19.4	19.2	17.7
OMBI Median	19.7	19.4	18.1
Ranking	8/14	8/14	8/14
Peel Y/Y % Change	1.04%	8.60%	
5	Efficiency Measure: Annual Child Care Cost per Normalized Subsidized Child Care Space		
Peel Result	5,058.04	4,876.52	4,005.37
OMBI Median	4,994.70	4,901.71	4,717.50
Ranking	9/14	6/14	1/14
Peel Y/Y % Change	3.72%	21.75%	
<p>Comments - The Ontario Municipal CAO's Benchmarking Initiative (OMBI) child care service level data for 2007 indicate that Peel ranks 2nd in population size but continues to rank lower than the OMBI median when compared to indicators from the 13 other reporting municipalities. Cumulatively the indicators speak to capacity shortfalls in Peel and points to a correlation between the municipality ranking and the lack of sufficient funding for early learning and child care. In 2007 with the continued support of Best Start dollars, the division expanded the number of licensed child care spaces and increased subsidized children in care. However without continued funding to support capacity building, the system will not keep pace with residents growing demand for child care. Peel continues to lobby federal and provincial governments for additional funding to support and extend early learning and child care in the municipality.</p> <p>The 2007 (Gross & Net) investment indicators per child focus on the provincial & municipal dollars investment in early learning and childcare in Peel. The indicators point to Peel ranking consistently well below the OMBI median per child. Peel has benefited from some additional Early Learning and Child Care (ELCC) and Best Start funding. However, there is need for a significant increase in funding to expand license child care capacity, increase child care subsidy and support the growing demand for early learning and child care services in Peel.</p> <p>Action Plan: Children's Services Peel will continue to advocate for adequate funding for families and children in Peel. Additionally the division will continue to build collaborative relationships with the various community agencies in Peel that support the varied needs of children. Children's Services Peel is committed to building synergistic relationships (on the work started with Best Start funding) and will continue to seek opportunities to integrate its service system model. To this end the division will explore (1a) new innovative ways of taking early learning and child care experiences to areas that are currently underserved in Peel. (1b) Seek out new connections and continue to strengthen existing relationships with the Aboriginal & Francophone communities.</p> <p>Additional Comments - Peel 4th quartile showing for measure 1 is due principally to (1a) Municipalities do not control the licensing framework for regulated child care spaces and are not directly responsible for increasing the number of child care programs. (1b) the rate of growth in Peel population outpaced the rate of increase in license spaces. (2a) The Gross and Net Investment per child are both reflected in the 4th quartile and translate into low spending on or/ investment in child care in Peel.</p>			

**APPENDIX VII
CHILDREN'S SERVICES
STAFFING INFORMATION**

Program	2008 Complement	Change Request for 2009	2009 Council Approved
Children's Services Division	236.5	5.0	241.5
Children's Services Share of Human Services Administration & Integrated Business Support Staff Allocation	7.0	-	7.0
Total	243.5	5.0	248.5

Change Request for 2009 Commentary

The Children's Services is requesting a total staff increase of 5.0 FTE for 2009 due to the following new initiatives. Full descriptions of the new initiatives are included in the Council budget report.

Early Childhood Programs in Shelters	1.0
Neighbourhood Capacity Support Strategy – Early Learning and Parenting Programs	1.0
Inclusive LPC Nursery School	2.0
Family Literacy Program	1.0

5.0

**APPENDIX VIII
CHILDREN'S SERVICES
USER FEES**

Description of service or activity for which the fee or charge is being imposed	Service Unit	2008 Current Fee	2009 Proposed Fee	GST +	PST +	Variance 2008 vs. 2009
---	--------------	------------------	-------------------	-------	-------	------------------------

Schedule 8: Human Services

DIVISION 1 - CHILDREN'S SERVICES

Full Day: 6-11 hours of care (preschoolers)

5 days per week	Daily	\$35.00	\$36.00	n/a	n/a	\$1.00
4 days per week	Daily	\$35.87	\$36.89	n/a	n/a	\$1.02
3 days per week	Daily	\$36.74	\$37.78	n/a	n/a	\$1.04
2 days per week	Daily	\$37.61	\$38.67	n/a	n/a	\$1.06
1 days per week	Daily	\$38.48	\$39.56	n/a	n/a	\$1.08

Part Day: up to 6 hours of care (preschoolers)

5 days per week	Daily	\$25.00	\$26.00	n/a	n/a	\$1.00
4 days per week	Daily	\$25.62	\$26.64	n/a	n/a	\$1.02
3 days per week	Daily	\$26.24	\$27.28	n/a	n/a	\$1.04
2 days per week	Daily	\$26.86	\$27.92	n/a	n/a	\$1.06
1 days per week	Daily	\$27.48	\$28.56	n/a	n/a	\$1.08

Full Day: 6-11 hours of care (toddlers)

5 days per week	Daily	\$38.72	\$39.72	n/a	n/a	\$1.00
4 days per week	Daily	\$39.72	\$40.76	n/a	n/a	\$1.04
3 days per week	Daily	\$40.72	\$41.80	n/a	n/a	\$1.08
2 days per week	Daily	\$41.72	\$42.84	n/a	n/a	\$1.12
1 days per week	Daily	\$42.72	\$43.88	n/a	n/a	\$1.16

Part Day: up to 6 hours of care (toddlers)

5 days per week	Daily	\$27.52	\$28.52	n/a	n/a	\$1.00
4 days per week	Daily	\$28.24	\$29.28	n/a	n/a	\$1.04
3 days per week	Daily	\$28.96	\$30.04	n/a	n/a	\$1.08
2 days per week	Daily	\$29.68	\$30.80	n/a	n/a	\$1.12
1 days per week	Daily	\$30.40	\$31.56	n/a	n/a	\$1.16

School Age Full Year Blended

5 days per week	Daily	\$21.80	\$22.80	n/a	n/a	\$1.00
4 days per week	Daily	\$22.35	\$23.39	n/a	n/a	\$1.04
3 days per week	Daily	\$22.89	\$23.97	n/a	n/a	\$1.08
2 days per week	Daily	\$23.44	\$24.56	n/a	n/a	\$1.12
1 days per week	Daily	\$23.98	\$25.14	n/a	n/a	\$1.16

Part Day: up to 6 hours of care (school age)

Before School -A.M.	Daily	\$15.39	\$0.00	n/a	n/a	-\$15.39
After School - P.M.	Daily	\$15.77	\$0.00	n/a	n/a	-\$15.77
Before and After School	Daily	\$16.16	\$0.00	n/a	n/a	-\$16.16
PD and Camp Days	Daily	\$16.54	\$0.00	n/a	n/a	-\$16.54
1 days per week	Daily	\$16.93	\$0.00	n/a	n/a	-\$16.93

**APPENDIX VIII
CHILDREN'S SERVICES
USER FEES**

Description of service or activity for which the fee or charge is being imposed	Service Unit	2008 Current Fee	2009 Proposed Fee	GST +	PST +	Variance 2008 vs. 2009
---	--------------	------------------	-------------------	-------	-------	------------------------

Schedule 8: Human Services

DIVISION 1 - CHILDREN'S SERVICES

***School Age Flexible Rate Options**

Before School -A.M. only	Daily	\$6.50	\$7.50	n/a	n/a	\$1.00
Before School -A.M. and PD Days	Daily	\$0.00	\$8.20	n/a	n/a	\$8.20
After School - P.M. only	Daily	\$12.25	\$13.25	n/a	n/a	\$1.00
After School - P.M. and PD Days	Daily	\$0.00	\$13.66	n/a	n/a	\$13.66
Before and After School only	Daily	\$18.55	\$19.55	n/a	n/a	\$1.00
Before and After School and PD Days	Daily	\$0.00	\$20.00	n/a	n/a	\$20.00
Full Day	Daily	\$0.00	\$36.00	n/a	n/a	\$36.00

The actual rate charged to the client is determined according to adjusted net income in accordance with R.R.O. 1990, Regulation 262 made under the Day Nurseries Act, as amended by O. Reg. 505/06